

DISASTER RECOVERY INITIATIVE
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Allocations, Waivers, and Alternative Requirements for Grantees Receiving Community Development Block Grant Disaster Recovery Funds in Response to Disasters Occurring in 2016

The Continuing Appropriations Act, 2017, The Further Continuing and Security Assistance Appropriations Act, 2017 and The Consolidated Appropriations Act, 2017 (Public Law 114-223, 114-254 and 115-31)

Federal Register Docket No.

FR-5989-N-01, FR-6012-N-01 and FR-6039-N-01, FR-6136-N-01

LOUISIANA OFFICE OF COMMUNITY DEVELOPMENT, DISASTER RECOVERY UNIT



**STATE OF LOUISIANA
ACTION PLAN AMENDMENT NO. 25 (SUBSTANTIAL)
FOR THE UTILIZATION OF
COMMUNITY DEVELOPMENT BLOCK GRANT FUNDS
IN RESPONSE TO THE GREAT FLOODS OF 2016**

Public Comment Period: June 26, 2024 – July 9, 2024

Submitted to HUD: July 15, 2024

Approved by HUD: September 13, 2024

Jeff Landry
Governor

Billy Nungesser
Lieutenant Governor

Taylor F. Barras
Commissioner of Administration



Louisiana Office of
Community Development
Disaster Recovery Unit



A. Summary of Changes

The purpose of Action Plan Amendment 25 is to reallocate funding from programs that are reaching completion. The funding will be reallocated to administration and planning activities that will support closeout of the 2016 Floods grant and administration and planning of current and future disaster recovery initiatives.

The following programs will be decreased:

- Homeowner Assistance Program
- RLHP Flood Insurance Assistance Program
- RLHP Interim Housing Assistance Program
- Neighborhood Landlord Rental Program
- Neighborhood Landlord Program Phase II
- Neighborhood Landlord Program Phase III
- Resilient and Mixed Income Piggyback Program
- Rural Repair and Rehabilitation Program
- Middle Market Loan Program
- Small Business Loan Program

The following programs will be increased:

- Watershed Modeling and Planning
- Administration and Planning

One existing program description change is included for the Louisiana Military Dept – Affordable Rental Housing to accurately describe the final project.

Per the state's Master Action Plan, this amendment is considered substantial as the re-allocation of funds is more than \$5 million dollars and constitutes a change of 15 percent or greater of a program budget.

B. Total CDBG-DR Allocations

State of Louisiana Total CDBG-DR Allocations				
	Previous Allocation	Change	Revised Allocation	Percent Change
Total Allocation	1,708,407,000.00		1,708,407,000.00	
Restore Louisiana Homeowner Programs				
Homeowner Assistance Program	1,054,716,475.00	(4,500,000.00)	1,050,216,475.00	0%
RLHP Flood Insurance Assistance Program	1,000,000.00	(674,901.35)	325,098.65	-67%
RLHP Interim Housing Assistance Program	6,000,000.00	(1,035,725.13)	4,964,274.87	-17%
Rental Housing, Housing Assistance and Homelessness Prevention Program				
Neighborhood Landlord Rental Program	36,085,427.26	(6,417,540.30)	29,667,886.96	-18%
Neighborhood Landlord Program Phase II	5,708,850.00	(2,258,926.68)	3,449,923.32	-40%
Neighborhood Landlord Program Phase III	8,624,456.92	(3,144,457.32)	5,479,999.60	-36%
Multifamily Rental GAP Program	13,616,062.71	-	13,616,062.71	0%
Piggyback Program	75,165,006.00	-	75,165,006.00	0%
Permanent Supportive Housing Program	5,000,000.00	-	5,000,000.00	0%
Rapid Rehousing Program	11,000,000.00	-	11,000,000.00	0%
Resilient and Mixed Income Piggyback Program	108,000,000.00	(1,700,000.00)	106,300,000.00	-2%
Soft Second Program	6,000,000.00	-	6,000,000.00	0%
Safe Haven Program	4,000,000.00	-	4,000,000.00	0%
Louisiana Military Dept - Affordable Rental	10,000,000.00	-	10,000,000.00	0%
Cypress at Ardendale - Affordable Rental Housing	8,000,000.00	-	8,000,000.00	0%
Rural Repair and Rehabilitation Program	15,000,000.00	(3,000,000.00)	12,000,000.00	-20%
OCD CDBG Homeownership (OCHO) Pilot	8,000,000.00	-	8,000,000.00	0%
Middle-Market Loan Program (MMLP)	52,564,319.82	(18,300,000.00)	34,264,319.82	-35%
Fast GAP A Program	5,292,296.00	-	5,292,296.00	0%
Restore Louisiana Economic Recovery and Revitalization Programs				
Small Business Loan Program	39,306,474.00	(634,760.00)	38,671,714.00	-2%
Farm Recovery Program	19,741,171.00	-	19,741,171.00	0%
Restore Louisiana Infrastructure and Public Services				
Infrastructure Program (PA Match)	105,000,000.00	-	105,000,000.00	0%
First Responders Public Services Program	1,691,140.00	-	1,691,140.00	0%
PRO Louisiana Workforce Development	8,500,000.00	-	8,500,000.00	0%
Administration and Planning				
Watershed Modeling and Planning	32,041,441.29	21,666,310.78	53,707,752.07	68%
Regional Capacity Building Grant	7,200,000.00	-	7,200,000.00	0%
Administration and Planning	61,153,880.00	20,000,000.00	81,153,880.00	33%
Total	1,708,407,000.00	-	1,708,407,000.00	0%

C. Proposed Use of Funds

1. Homeowner Assistance Program – Restore Louisiana Homeowner Rehabilitation, Reconstruction and Reimbursement Program

Eligible Activity	<ul style="list-style-type: none"> • Rehabilitation, Reconstruction, Buyouts, Acquisitions, New Construction, Public Facilities, Interim Housing Assistance, Expansion of Homeownership (42 U.S.C. 5305(a)(4)); HCDA Sections 105 (a)(1-4), • 105(a)(7-8), 105(a)11, 105(a)24). Housing Incentive, as identified in Federal Register Docket No. FR-5989-N-01 and other applicable Federal 15 Register Notices. • Also eligible are elevation expenses related to rehabilitation and reconstruction activities and reimbursement of eligible rehabilitation and reconstruction activities.
National Objective	Urgent Need or benefit to low-to-moderate income persons
Program Budget	\$1,054,716,475
Budget Change	(\$4,500,000)
Revised Program Budget	\$1,050,216,475
Geographic Eligibility	Qualifying Parishes in Flood AP
Administering Entity	State of Louisiana or its subrecipient(s)

Budget change summary: The Homeowner Assistance Program budget is being decreased because all awards within the Restore Louisiana Homeowner Program are fully obligated and the remaining funds are not needed. This program was created in Action Plan 1 and amended in APAs 3, 4, 6, 9, 10, 11, 12, 14, 15, 16, 19, 20, and 24.

2. RLHP Flood Insurance Assistance Program

Eligible Activity	HCDA Section 105 (a)(4)
National Objective	Benefit to low-to-moderate income persons and urgent need
Program Budget	\$1,000,000
Budget Change	(\$674,901.35)
Revised Program Budget	\$325,098.65
Geographic Eligibility	Disaster-declared parishes impacted by the 2016 Severe Storms and Flooding
Administering Entity	State of Louisiana

Budget change summary: The RLHP Flood Insurance Assistance program budget is being decreased due to the program end and the remaining funds are not needed. This program was created in Action Plan Amendment 11.

3. RLHP Interim Housing Assistance Program

Eligible Activity	Interim mortgage assistance, rental assistance to displaced homeowners, HCDA Sections 105(a)(8), FR-5989-N-01, 81 FR 83254
National Objective	Urgent need or benefit to low- to moderate-income persons
Program Budget	\$6,000,000
Budget Change	(\$1,035,725.13)
Revised Program Budget	\$4,964,274.87
Geographic Eligibility	Disaster-declared parishes impacted by the 2016 Severe Storms and Flooding
Administering Entity	The State of Louisiana and/or its subrecipient(s)

Budget change summary: The RLHP Interim Housing Assistance program budget is being decreased due to the program end and the remaining funds are not needed. This program was created in Action Plan Amendment 11 and amended in APAs 12, 13, 14, 16, and 19.

4. Neighborhood Landlord Rental Program

Eligible Activity	Rehabilitation, new construction, loan financing (HCDA Sections 105 (a)(4)); 105(a) (8-9); 105(a) (15)).
National Objective	Benefit low-to-moderate income persons
Program Budget	\$36,085,427.26
Budget Change	(\$6,417,540.30)
Revised Program Budget	\$29,667,886.96
Geographic Eligibility	Disaster-declared parishes impacted by the 2016 Severe Storms and Flooding
Administering Entity	The State of Louisiana and/or its subrecipient(s)

Budget change summary: The Neighborhood Landlord Rental program budget is being decreased due to the program end and the remaining funds are not needed. This program was created in Action Plan Amendment 1 as the In-fill Rental Development Program and amended in APAs 3, 7, 8, 11, 12, 14, and 16.

5. Neighborhood Landlord Program Phase II

Eligible Activity	Rehabilitation, new construction, loan financing (HCDA Sections 105 (a)(4)); 105(a)(8-9); 105(a)(15)).
National Objective	Benefit to low to moderate income persons
Program Budget	\$5,708,850.00
Budget Change	(\$2,258,926.68)
Revised Program Budget	\$3,449,923.32
Geographic Eligibility	Disaster-declared parishes impacted by the 2016 Severe Storms and Flooding
Administering Entity	The State of Louisiana and/or its subrecipient(s)

Budget change summary: The Neighborhood Landlord Program Phase II budget is being

decreased due to the program end and the remaining funds are not needed. This program was created in Action Plan Amendment 11 and amended in APAs 14, 16, and 20.

6. Neighborhood Landlord Program Phase III

Eligible Activity	Clearance, Rehabilitation, Reconstruction, and Construction of Buildings (Including Housing), HCDA Section 105(a)(4) New Housing Construction, as identified in Federal Register Docket No. FR-5989-N-01
National Objective	Benefit to low to moderate income persons
Program Budget	\$8,624,456.92
Budget Change	(\$3,144,457.32)
Revised Program Budget	\$5,479,999.60
Geographic Eligibility	Disaster-declared parishes impacted by the 2016 Severe Storms and Flooding
Administering Entity	The State of Louisiana and/or its subrecipient(s)

Budget change summary: The Neighborhood Landlord Program Phase III budget is being decreased due to the program end and the remaining funds are not needed. This program was created in Action Plan Amendment 16 and amended in APA 20.

7. Resilient and Mixed Income Piggyback Program

Eligible Activity	Acquisition, clearance, rehabilitation, reconstruction, and new construction, elevation, loan financing HCDA Sections 105 (a)(1), (4) and (14)
National Objective	Benefit to low-to-moderate income persons
Program Budget	\$108,000,000.00
Budget Change	(\$1,700,000.00)
Revised Program Budget	\$106,300,000.00
Geographic Eligibility	Disaster-declared parishes impacted by the 2016 Severe Storms and Flooding
Administering Entity	The State of Louisiana and/or its subrecipient(s)

Budget change summary: The Resilient and Mixed Income Piggyback Program budget is being decreased due to the program end and the remaining funds are not needed. This program was created in Action Plan Amendment 11 and amended in APAs 14 and 16.

8. Rural Repair and Rehabilitation Program

Eligible Activity	Clearance, Rehabilitation, Reconstruction, and Construction of Buildings (Including Housing), HCDA Section 105(a)(4)
National Objective	Benefit to low- and moderate-income persons
Program Budget	\$15,000,000.00
Budget Change	(\$3,000,000.00)
Revised Program Budget	\$12,000,000.00
Geographic Eligibility	Disaster-declared parishes impacted by the 2016 Severe Storms and Flooding
Administering Entity	The State of Louisiana and/or its subrecipient(s)

Budget change summary: The Rural Repair and Rehabilitation program budget is being decreased due to the program end and the remaining funds are not needed. This program was created in Action Plan Amendment 16 as the Rural Bond Bundle Program and amended in APA 21.

9. Middle-Market Loan Program

Eligible Activity	Acquisition of Real Property, HCDA Sections 105 (a)(1) Clearance, Rehabilitation, Reconstruction, and Construction of Buildings (Including Housing), HCDA Section 105(a)(4) New Housing Construction, as identified in Federal Register Docket No. FR-5989-N-01
National Objective	Benefit to low- and moderate-income persons
Program Budget	\$52,564,319.82
Budget Change	(\$18,300,000.00)
Revised Program Budget	\$34,264,319.82
Geographic Eligibility	Disaster-declared parishes impacted by the 2016 Severe Storms and Flooding
Administering Entity	The State of Louisiana

Budget change summary: The Middle-Market Loan program budget is being decreased due to the program end and the remaining funds are not needed. This program was created in Action Plan Amendment 16 and amended in APAs 19 and 20.

10. Small Business Loan Program

Eligible Activity	HCDA Section 105(a)8, 105(a) 14-15, 105(a) 17 and 105(a)21-22
National Objective	LMI Job Creation and/or Retention, LMI Area Wide Benefit, LMI Limited Clientele, Urgent Need
Program Budget	\$39,306,474.00
Budget Change	(\$634,760.00)
Revised Program Budget	\$38,671,714.00
Geographic Eligibility	Disaster-declared parishes impacted by the 2016 Severe Storms and Flooding
Administering Entity	The State of Louisiana and/or its subrecipient(s)

Budget change summary: The Small Business Loan & Grant program budget is being decreased due to the program end and the remaining funds are not needed. This program was created in Action Plan Amendment 1 and amended in APAs 5, 6, 11, 12, and 16.

11. Watershed Modeling and Planning

Eligible Activity	Planning, HCDA Section 105 (a)(12)
National Objective	Urgent need, benefit to low to moderate income persons, elimination of slums and blight or N/A
Program Budget	\$32,041,441.29
Budget Change	\$21,666,310.78
Revised Program Budget	\$53,707,752.07
Geographic Eligibility	Disaster-declared parishes impacted by the 2016 Severe Storms and Flooding
Administering Entity	The State of Louisiana and/or its subrecipient(s)

Budget change summary: The Watershed Modeling and Planning budget is being increased for additional funding towards the planning, modeling, regional coordination efforts and assembly of additional data sets necessary for continuing to develop the Louisiana Watershed Initiative. This program was created in APA 3 and later amended in APA 15 and 23.

12. Administration and Planning

Eligible Activity	Administration and Planning
National Objective	N/A
Program Budget	\$61,153,880
Budget Change	\$20,000,000
Revised Program Budget	\$81,153,880

Budget change summary: The State administration and planning budget is being increased to support the continued management and closeout of the existing programs. This budget was created in Action Plan 1 and amended in APA 8 and 24.

D. Existing Program Description Modification

This Action Plan Amendment No. 25 is modifying the Louisiana Military Department-Affordable Rental Housing Program (LMD-ARHP) description submitted in our substantial Action Plan Amendment No. 13. Within Action Plan Amendment No. 13, the state included the following description of the LMD-ARHP: "The existing housing will be demolished and replaced by at least 40 newly constructed homes that will be rented at affordable rates to military personnel and their families."

Through this amendment, the state amends this description to the following: "The existing housing will be demolished and replaced by at least 25 newly constructed homes that will be rented at affordable rates to military personnel and their families." The number of newly constructed homes were reduced due to the impact the COVID pandemic had on supply chain demands and construction costs. This amendment is required to clarify the program's number of beneficiaries.

E. Public Comments

Per the state's initial Action Plan, this Amendment is considered substantial as the reallocation of funds is more than \$5 million dollars and constitutes a change of 15 percent or greater of a program budget. The formal public comment period for the amendment begins June 26, 2024 and runs until July 9, 2024. Citizens and organizations can comment on this amendment via:

- a) The OCD-DRU website, http://www.doa.la.gov/Pages/ocd-dru/Action_Plans.aspx;
- b) Emailing them to ocd@la.gov;
- c) Mailing them to Office of Community Development, P.O. Box 94095, 70804-9095, Attn: Janice Lovett; or
- d) Faxing them to the attention of Janice Lovett at (225) 219-9605.

The plan is available in Vietnamese and Spanish to reach the limited English proficiency citizens in the impacted areas. Citizens with disabilities or those who need other technical assistance can contact the OCD office for assistance via the methods listed above.

Appendix

No comments received.