

DISASTER RECOVERY INITIATIVE
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Allocations, Waivers and Alternative Requirements for Grantees Receiving Community Development Block Grant
Disaster Recovery Funds in Response to Disasters Occurring in 2016
*The Continuing Appropriations Act, 2017, The Further Continuing and Security Assistance Appropriations Act, 2017
and The Consolidated Appropriations Act, 2017 (Public Law 114-223, 114-254 and 115-31)*
Federal Register Docket No.
FR-5989-N-01, FR-6012-N-01 and FR-6039-N-01

LOUISIANA OFFICE OF COMMUNITY DEVELOPMENT, DISASTER RECOVERY UNIT



STATE OF LOUISIANA
NON SUBSTANTIAL ACTION PLAN AMENDMENT NO. 4
FOR THE UTILIZATION OF
COMMUNITY DEVELOPMENT BLOCK GRANT FUNDS
IN RESPONSE TO THE GREAT FLOODS OF 2016

SUBMITTED TO HUD: AUGUST 25, 2017
APPROVED BY HUD: SEPTEMBER 6, 2017

[John Bel Edwards](#)

Governor



Billy Nungesser

Lieutenant Governor



1. Summary of Changes

This Action Plan Amendment No. 4 modifies the award structure of the Restore Louisiana Homeowner Program and provides a technical clarification from previous substantial Action Plan Amendments that opened eligibility of the program to homeowners with flood insurance at the time of the flood events. This Action Plan Amendment is considered non-substantial, as it does not substantially amend program budgets and it does not change the beneficiaries of a program.

State of Louisiana Total CDBG-DR Allocations		
	Total Allocation	Percentage
Total Allocation	\$1,708,407,020	100%
Restore Louisiana Housing Programs	\$1,465,327,341	
• Homeowner Program	\$1,331,163,919	78%
• Rental Housing Programs	\$134,163,422	8%
Restore Louisiana Economic Recovery and Revitalization Programs	\$62,000,000	4%
Infrastructure Program (FEMA Match)	\$105,000,000	6%
Watershed Modeling and Planning	\$9,800,799	1%
Administration and Other Planning Expenses	\$66,278,880	4%

2. Proposed Use of Funds

Restore Louisiana Homeowner Rehabilitation, Reconstruction and Reimbursement Program

Eligible Activity	Rehabilitation, Reconstruction, Buyouts, Acquisitions, New Construction, Public Facilities, Interim Housing Assistance, Expansion of Homeownership (42 U.S.C. 5305(a)(4)); HCDA Sections 105 (a)(1-4), 105(a)(7-8), 105(a)24. Housing Incentive, as identified in Federal Register Docket No. FR-5989-N-01. Also eligible are elevation expenses related to rehabilitation and reconstruction activities and reimbursement of eligible rehabilitation and reconstruction activities.
National Objective	Urgent Need or benefit to low to moderate income persons

Administering Entity: State of Louisiana

Proposed Use of Funds: Homeowners will continue to have four potential program solutions from which to choose based on their progress in the rebuilding process and their capacity to complete the rebuilding process, as described in Action Plan Amendment (APA) 1 and APA 3.

Eligible Applicants: Homeowners will continue to be eligible for the program if they meet the following criteria:

- Owner occupant at time of disaster event
- Damaged address was the applicant's primary residence at the time of disaster event
- Located in one of 51 disaster declared parishes
- Suffered major or severe damages (1+ feet of flooding or \$8,000 FEMA Verified Loss) as a result of the 2016 Severe Storms and Flooding events

- Eligible structure as determined by program, including but not exclusive to, one or two family home structures, mobile/manufactured, and modular homes

In APAs 1 and 3, the state articulated the plan to continue to evaluate program demand, actual costs and other data to assess the unmet needs of program applicants and the availability of funding. The APAs specified the state could expand program eligibility to include additional homeowners who had structural flood insurance at the time of the disaster, and who still have a gap in their recovery needs. At this time, based on an assessment of the data referenced above, the state has determined the program can serve the unmet needs of the currently eligible homeowners without flood insurance and the families who had flood insurance and still have an unmet need. Therefore, this APA clarifies that all families with flood insurance who otherwise meet the eligibility criteria listed in the different phases of the program will be eligible for assistance under the program, following the phased approach detailed in APA 1.

Maximum Award: The state is updating this section to increase award percentage amounts that were previously described in APA 1. The prospective work for homeowners with household incomes 120%+ Area Median Income is increasing from 50% to 100% and the reimbursement for completed work for homeowners eligible in Phases 3-6 is increasing from 25% to 50%.

The maximum award will continue to be determined by the scope of work based on a consistent economy grade of building materials as calculated by the program using national building standard estimating software, less any duplication of benefits (e.g. NFIP, FEMA and/or SBA). Duplication of Benefits is defined further in the program policies and procedures. The state will include details of the program standards in its policies and procedures. The state may, through program policies and procedures, impose a maximum dollar amount cap on awards following further analysis of the impact the changes introduced through this APA.

Due to limited funding, the state will implement the program using a single and a dual-tiered award approach for a) prospective work (Solutions 1 and 2) and b) reimbursement (Solution 3). Below are the details of the two award approaches:

a) Prospective Work (Solutions 1 and 2)

- At the time of application, homeowners still have repairs or reconstruction work to complete on their homes
- Program completes an inspection and generates a scope of work based on economy grade materials
- Program completes a duplication of benefits check
- Program deducts the duplication of benefits from the scope of work
- Program determines an eligible prospective award amount
- The program applies a single-tiered award approach for all eligible homeowners:
 - a. Homeowners with household incomes of 0-120% Area Median Income are eligible for 100% of the eligible award amount for prospective work
 - b. Homeowners with household incomes of 120%+ Area Median Income are eligible for 100% of the eligible award amount for prospective work

b) Reimbursement (Solution 3)

- At the time of application, homeowners may have completed all or partial repairs or reconstruction of their homes
- Program completes an inspection and generates a scope of repaired work based on economy grade materials
- Program completes a duplication of benefits check
- Program deducts the duplication of benefits from the scope of work
- Program determines an eligible reimbursement award amount
- Program applies the dual-tiered award approach:
 - a. Low to moderate income households with either an owner/co-owner who is elderly (62+) or has a person with disabilities living in the home are eligible to receive 100% of their eligible reimbursement award amount
 - b. All other households are eligible for 50% of their eligible reimbursement award amount